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MEMORANDUM

TO:

FE - Mr. William D. Wright

SUBJECT:

The Collection and Reporting of Intelligence

on the Far East

Recently, members of your staff requested R's views on reporting on the Far East, with special reference to peripheral reporting on China and Korea. The attached paper, setting forth these views in detail, was prepared prior to the outbreak in Korea, and recalled after issuance for certain minor factual changes reflecting the new conditions. No changes have been made, however, in the original conclusions of this paper. They are now, in our opinion, even more pertinent than before. The need for the procurement and preparation of adequate intelligence becomes more critical to the Department and to all the other agencies concerned with national security with each further step in the deterioration of the Far Eastern situation.

To insure complete coverage of P's increasing requirements for intelligence support of the USIE Program, R worked closely with P and FE/P during the preparation of this paper. You will note, therefore, that particular emphasis has been placed on the need for R and P participation in peripheral reporting assignments. It is now generally recognized that such reporting is the best possible method of obtaining information on conditions behind the Iron Curtain.

Even in non-emergency times, Foreign Service political and economic reporting, whether normal or peripheral, must be responsive to intelligence needs. The attached report, therefore, indicates (a) the need for special officers at Foreign Service posts to concentrate on the analysis of basic factors underlying current developments, leaving events of more immediate significance to the regular complement of political and economic reporting officers, and (b) the necessity of an expanded effort in the fields of map procurement, publications procurement, and biographic reporting.

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The experience of the years since the last war has demonstrated that without an increase in reporting of the above types, it will not be possible for R to prepare the evaluated political, sociological, and economic intelligence reports required by Departmental policy officens and by the other IAC agencies (CIA; Army, ID; Navy, ONI; and Air Force, A-2).

Recognizing both the above needs, as well as the urgency of such increased reporting, R strongly recommends the following action:

- 1. An expansion of biographic reporting activities, including the collection and analysis of biographic material, and the preparation of intelligence reports on persons of actual or potential significance both within their own country or area and/or to the United States in its relations with this country or area. Particular emphasis, of course will be placed on those individuals engaging in the political economic, and sociological fields. This expansion will require the assignment of more full-time specialists extensively trained in the collection and evaluation of biographic source material.
- 2. An expansion of the publications procurement program to provide a more thorough coverage of foreign publications. This operation requires the assignment, on a full-time basis, of officers with experience and training in the publications field and versed in the intelligence needs of the Department and the other Government acception.
- 3. An increase of emphasis on map procurement by purchase gift, or exchange. One officer, experienced and trained in cartography and geography, and possessing a thorough knowledge of the mapping intelligence and information requirements of the Department and other Government agencies, will be able to produce surprising results.
- 4. Supplemental reporting in the field on the long-range expects of economic and political events and conditions. Such reporting requires research and evaluation on the spot and the preparation of analytical intelligence reports. Studies so prepared are beyond the scope of the normal reporting function of a mission and require the short-term assignments of specialists in the subject and area concerned

To perform the functions outlined above, FE must consider the inclusion in its foreign complement of a total of 26 positions, of which

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20 are new positions as indicated below. These positions would be provided for as a regular part of FE's FSO, FSR, and FSS position patential. (For further information, see Section VI of the attached paper.)

	Fresent	Proposed	Increase
Political & Economic Reporting Officers	2	15	Ţ\$
Biographic Reporting Officers	2	7	F
Publications Procure- ment Officers	2	3	· <u>1</u>
Map Procurement Officers	0	3	1
Total	6	26	30

It will be noted that two positions for political and biographic reporting in New Delhi are included, because the reporting will be peripheral in nature and primarily in support of FE. It is recommended that FE provide NEA with the two new positions, just as BUR has provided positions for peripheral reporting in Heidelburg, Athens, and Istanbul.

Further, one position in direct support of P has been requested for Djakarta to serve as a consultant to the USIE on local Islamic affairs (See Section VI). It is not included in the twenty-six above, because it would be attributed and charged to the USIE Program.

The paper is divided into the following sections:

- I Introduction
- II Far East General Reporting
- III Far East Peripheral Reporting
- IV Biographic Reporting

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V Geographic Intelligence

VI Summary Position Table

VII Summary of Recommendations

It is emphasized, in conclusion, that these suggestions seem from our desire to be of assistance and to cooperate with FE in the production of information designed to meet FE's needs as well as those of other intelligence consumers on a current and a long-range basis. Should further information on this report be desired, Mr. George A. Pope, of my staff, Extension 4221, will be happy to meet with you or any of your staff members for further discussions.

John F. Killiea Director, Executive Staff. R

JATETECTION

Northeast Asia

Korea. (Recommendations based on conditions prior to the outbreak of war have been withdrawn from this report.)

Japan. Reporting from Japan on developments in the Japanese scenor in general has been quite good. The coverage has been broad, and prost t attention has been given to particularly significant developments. Until recently, however, the "ission has not had the regular reporting responsibilities and, accordingly, it is not as fully staffed as destrible. As a consequence, two weaknesses are apparent in its reporting: apporting, particularly with respect to political developments, (1) is smethat spirity and irregular and (2) lacks death in analysis. An additional defect, arising in part out of the unusual position of the Massion, is the failure to provide adequate coverage of the relationship of CCAP with the Massion developments.

deconvendation: The defects of spettiness and irregularity in reporting will perhaps be corrected in part with the institution of regular monthly political summeries. It is hoped that these summaries will give perticular attention to analysis of internal developments in the Japanese Communist Perty, since it is felt here that EGAP \$6-2, despite its extensive coverage, has been markedly weak in analysis in this respect. Here adequate deverage of the inter-relationship between CAP and the Japanese Government on particular issues could be provided through reports compiled for Department use only. Elimination of the second weakness, however, and in part, the first, would appear to require fuller staffing of the Massion. A considerable contribution of two or three officers assigned a general intelligence research function within the Passion.

The assignment of Mrs. Jane Aldon to the Massion in Tokyo is a first stop in the direction of establishing such an intelligence function. second step would be the addition to the Mission's steff of an economist, also assigned a general intelligence function, thus previding a balanced intelligence unit to service the Mission and the Department through the Mission.

Coutheast Asia

continued on the reporting from Theiland has, in the past, been very unever on the tholo, excellent in the political field and poer with regard to economic problems. The commercial staff has had to devote such of its time to servicing /merican businessmen. A major improvement is the attention given to economic analysis is expected from the current expunsion of the staff.

Recommendation: Any recommendations should meant results from expansion of staff.

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Recommendation. Reporting on Indochine should be etrengtheted in Bangkok, New Delhi, Rempton, Rempton, and other pasts with sames to independent economic of information.

Halays. Reporting from Eritish Palays is inndequate in the political fields. This defeat may, in part, be due to the limited contains of my mission members with other than Eritish officials. Nost current reducting deals with semestic data, but fuller details on such subjects as budgets, development plans, and expenditures in development model by instrable. The inadequary of contacts with Falay, Chinese, and Indian leaders, trade-union officers, iducators, etc., prevents may reporting a depth concerning trends in political and social life.

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At the present time, Toloro would seen to have only marginal utilly as a peripheral post. However, if and then trade bothern China and Ja an increases beyond the present insignificant volume, Toloro might be the logical location for the collection and analysis of economic intolliques on China.

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TAIPEI

The utility of Taipel as a post for paripheral reporting is believed to be limited at this time. R recommends that no action be taken for Taipel until developments indicate whether or not there would in fact be opportunity for useful intelligence exploitation.

SOUTHKAST ASTA

The potential expension of Communic China's influence through the overseas Chinase communities in countries of Southeest Ania makes desirably the assignment of officers with competence in the Chinase lengtage is porte in Theiland, Indochina, Islaya, indocesia, and the Milippines to report activities, attitudes, etc., of the local Chinase community. The take of these officers would be to follow anclusively the local Chinase language press and to observe and report on trands in the attitudes and activities of prominent Chinase language and Chinase enganizations, their dankent with and influence on indigenous groups, and their ties with the house and these assignments would be in addition, and complementary, to the process assignment of biographic intelligence officers (see Gestion IV, Delay) to the same posts for peripheral reporting on the local Chinase engant

IV. SICHAPAIC REPORTING

In comportion with the peripheral reporting program secretaring I im as distinguished from the local program so each peat, the following in agree of biographic reporting is recommended:

Fach of the proposed peripheral reporting units at the missions. Southeast Asia should include song its responsibilities those if opilicating biographic information and salutating biographic likes to Chinese nationals in the area and substitute reports based on the constant and separately in the case of Indochina, this tetricity should be maintained separately from any other biographic troops that may exist at the poet. Superate biographic files on there are the files on thinese it is believed that the nource materials for files on thinese in these areas will generally in distinct from the sources now being tapped for information on local leaders and because these files can be adequately compiled only by an officer to infamiliar with Chinese names, at least in remanded form, said who is also familiar with Chinese political alignments.

Creater emphasis then is ordinarily the case must be given to the collection and ergonization of information of a commodul as are. The commodul connections of important Chinas in each area continues an important temporal states it may be presented that some of these commercial contacts will be used as channels for the instillation of infinence from China proper and because of the important tration of infinence minerities in the economic life of Forthwarf Asia countries. In addition to developing sen sources for such information, this activity will require special afforts to tay and organize data in the consular and communical sections of the lifest nor that may not be readily available for quick reference.

The biographic unit at Hongkong, recommended in HI o memorand of March 7 and subsequently approved by WE and the Consulate General

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ologies now performing biographic work at these posts. In the case of New Delhi, it is recommend that one officer be designated to be solely responsible for the puripheral program, since it is believed that the officer was assigned to biographic duties is chrosely fully compled and cannot absorb the additional work represented by the parapheral program.

The total biographic intelligence requirements to extending the local programs and modertake a particheral program at each year in the Par last are ? persons, as command with the approximately? surrement devoted solally to the biographic program in Third before the mitheressi of the Sabassy and Consulates from that equity.

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Function handled on perb-time basis by one officer; reporting improving but still not fully capitalising on all available sources. Relf-time of one officer required.

Proposed new personnel: One officer with compatence in the Columns lenguage.

Knala Leepar

Political Reporting Officer should assume responsibility for my biographic responsing that may be required.

Penang

Political Reporting Officer should assume responsibility for any biographic reporting that may be required.

Indonesia

Current reporting at Palearsy and Consillates excellent as far as it goes but not consensurate with great name. Now paraformed on partitions basis by officers at each post.

Proposed new personnel: One full-wine officer tith competence in the Chineso language; his first duty should be to develop the local reporting program and scordinate the local reporting of the imbesty and the Consulates; his second responsibility should be greatedly to undertake peripheral reporting.

Landla

Satisfactorily arrowed by part-time of one officer and full-time clear.

Rengoon

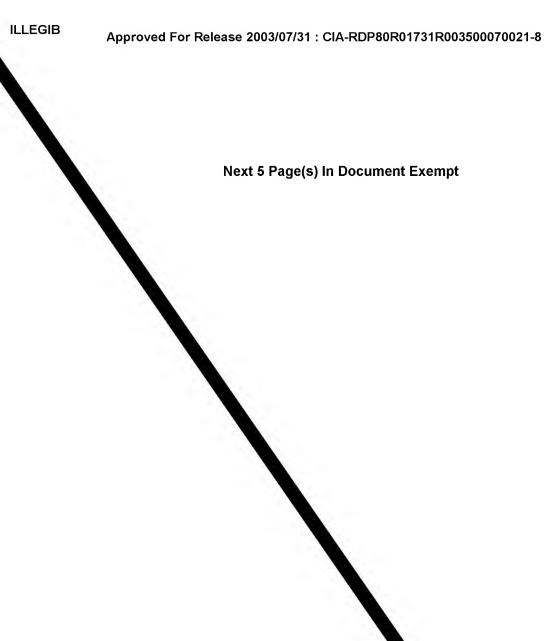
Satisfactorily covered by part-time of one officer.

Hew Dollhi

Function covered very well by one officer.

Proposed new personnels One officer with competence in the Chinese Lenguage.

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